

A-level **Economics (7136)**

Paper 1 Markets and market failure

Specimen 2015 Morning 2 hours

Materials

For this paper you must have:

- an answer book
- a calculator.

Instructions

- Use black ink or black ball-point pen. Pencil should only be used for drawing.
- Write the information required on the front of your answer book. The **Examining Body** for this paper is AQA. The **Paper Reference** is 7136/1.
- In Section A, answer either Context 1 or Context 2.
- In Section B, answer one essay.

Information

- There are 80 marks available on this paper.
- The marks for questions are shown in brackets.

Section A

Answer either Context 1 or Context 2.

Either

Context 1 Total for this Context: 40 marks.

Trade Unions

Study Extracts A, B and C and then answer all parts of Context 1 which follow.

Extract A: Trade union membership and density, UK, selected years 1995–2012

	1995	2000	2003	2006	2009	2012
Membership (number of employees, millions)	7.1	7.1	7.1	7.0	6.7	6.5
Density (total UK trade union membership as a % of all UK employees)	32.4	29.8	29.3	28.3	27.4	26.0

Source: contains public sector information licensed under the Open Government Licence v2.0

Extract B: Workers united?

In 1776, Adam Smith argued that business people often 'combined' (today we would say 'colluded') in order to fix prices and wages, while 'combinations' of workers were illegal. In his opinion there was an imbalance between the actions of employers and the rights of employees. In 1948, all members of the United Nations signed up to the Universal Declaration of Human Rights. Article 23 states: "Everyone has the right to form and to join trade unions for the protection of their interests." The Declaration also states that union membership cannot be made compulsory.

In the UK and in other modern democracies, most people would probably agree with the Australian Bureau of Statistics that a trade union is 'an organisation consisting predominantly of employees, the principal activities of which include the negotiation of rates of pay and conditions of employment for its members'. To an economist, a trade union replaces 'individual bargaining' with 'collective bargaining', which may enable workers to create a monopolistic supply of labour to counteract the monopsonistic demand for labour from powerful employers.

A prominent British trade union leader claimed recently that union membership was holding steady despite major economic difficulties, and advised workers worried about further shocks to the economy to join a union. He claimed that union members tended to be better paid than workers who are not part of a trade union but who do the same job. Union members earn on average nearly 17%, or £2 an hour, more than other workers.

Source: news reports, 2011

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Extract C: Walmart and China

Some global companies are willing to negotiate with trade unions, whilst others try to avoid them. US company Walmart, the world's largest retailer and owners of Asda in the UK, has been known to stop operating in some countries rather than have to recognise unions.

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With over a billion people and rising prosperity, China is an irresistible market for the world's largest manufacturers, distributors and retailers. Some of these large companies, such as Walmart, McDonald's and FedEx, have adopted an anti-union stance in the countries in which they operate.

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In China, however, Walmart has signed 'collective bargaining' agreements with the All-China Federation of Trade Unions (ACFTU). The Federation has 193 million members and is a monopoly, given that no other trade unions are allowed to operate in China. Officially, signing the agreement was a voluntary action on Walmart's part. However, firms which refuse to sign such agreements are likely to face many difficulties in gaining access to Chinese markets. Walmart gets a say in the appointment of the trade union Chairman at its workplaces. This official invariably has close links with the Chinese government. So now, if Walmart 's management in China wants to close stores, lay off employees, change workloads or amend working hours, it must consult ACFTU. In effect, this gives the Chinese government a say in the running of the business.

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Some economists believe that trade unions, by threatening industrial action, can force up wages and make it difficult for management to adopt changes that improve productivity. This, they believe, reduces firms' competitiveness and, in the long run, leads to job losses. However, others argue that any negative economic effects of trade unions are outweighed by the positive effects of trade union activities in counteracting the monopsonistic power of large employers, and in preventing discrimination and exploitation.

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Source: news reports, 2011

Using **Extract A**, calculate, to **two** decimal places, the percentage change in the number of employees who were union members in 2012 compared with 1995.

[2 marks]

0 2 Explain how the data in **Extract A** show the declining importance of trade unions in the UK labour market.

[4 marks]

O 3 Extract B (line 13) states that unions 'counteract the monopsonistic demand for labour from powerful employers'.

With the help of a diagram, explain how the monopsonistic demand for labour from powerful employers is likely to affect wages and employment in a labour market where there are no trade unions.

[9 marks]

Extract C (lines 21–22) states that '....any negative economic effects of trade unions are outweighed by the positive effects of trade union activities...'.

Using the data in the extracts and your knowledge of economics, evaluate the view that trade unions protect the interests of workers and consequently improve the economic welfare of the society in which they operate.

[25 marks]

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Do not answer Context 2 if you have answered Context 1.

or

Context 2 Total for this Context: 40 marks

Pollution and climate change

Study Extracts D, E and F and then answer all parts of Context 2 which follow.

Extract D: Carbon emissions from fossil fuels, world and selected countries, 2010

(i) Total CO₂ emissions

Millions of tonnes China 8 290 **USA** 5 430 1 740 Russia UK 500 Brazil 420 Nigeria 80 70 Qatar Morocco 50 31 350 World

(ii) Per capita CO₂ emissions

	Tonnes per head		
Qatar	64.5		
USA	18.0		
Russia	11.0		
UK	8.5		
China	6.5		
Brazil	2.5		
Morocco	1.0		
Nigeria	0.5		
World	4.6		

Source: official statistics

Extract E: Climate change

Note: figures are rounded

In 2004, Russia signed up to the Kyoto Protocol, an international agreement on policies to manage climate change. This committed Russia to a United Nations programme to reduce emissions of greenhouse gases. In 2010, Russia's emissions were as low as their 1990 levels, but this was less to do with environmental policy and more to do with the collapse of heavy industry following the fall of the Soviet Union. A large contribution towards the UK's Kyoto targets also came from deindustrialisation. However, China, like the USA, did not sign up to the Kyoto Protocol.

International action to control carbon emissions is necessary. One policy is known as 'carbon trading'. Countries agree overall emissions limits and try to create an international market for permits to pollute. The idea is to put a money value on emissions and, over time, to create incentives for businesses to invest in less-polluting technology. As well as the large compulsory 'compliance' market for carbon credits, there is also a smaller voluntary market for 'carbon offsets'.

For example, an organisation can be paid to plant trees to allegedly offset the damage that an airline journey does to the ozone layer. Some companies are using these offsets, together with greater energy efficiency and reduced polluting activities, to claim to be 'carbon neutral'. Some environmentalists and economists are suspicious of offset schemes and claim, for instance, that offset schemes have hidden environmental costs. They argue that the pollution and depletion of communal resources such as clean air, water reserves and fish stocks are made worse by a lack of property rights.

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Source: news reports, 2010

Extract F: Issues over carbon trading

signs of reducing their output of this form of carbon.

Critics say that carbon trading amounts to 'privatisation of the atmosphere', with property rights in this vast new market being grabbed by speculators or by those who already pollute the most. They also claim that activities such as buying credits from Russia are an 'accounting fraud' because they do not necessarily arise from energy efficiency but from the collapse of heavy industry. There is concern that carbon trading is a further blow to 5 manufacturing and that service industries are treated more leniently. If the UK relies on manufactured imports, it can be argued that factories located in China are actually creating UK emissions. Some major UK businesses appear happier with permit trading than with alternative policies such as quotas on emissions or the taxation of fuel. There is a suspicion that carbon trading 10 might mislead the public into believing that pollution from airlines and other industries is no longer damaging. Governments are accused of being overgenerous in allotting permits to industries that they see as nationally important, such as car manufacturing and electricity generation. While the UK might reduce its domestic demand for carbon, it continues to contribute to the world supply of fossil fuels through activities such as oil prospecting and 15

Source: news reports, 2010

Using the data in **Extract D**, calculate, to **two** decimal places, the percentage of world CO₂ emissions generated by the UK.

opencast mining. Russia, China and less-developed countries with coal reserves show few

[2 marks]

0 6 Explain how the data in **Extract D** show that the USA needs to reduce pollution more than other countries.

[4 marks]

Extract E (lines 18-20) states 'They argue that the pollution and depletion of communal resources such as clean air, water reserves and fish stocks are made worse by a lack of property rights'.

With the help of a diagram, explain how the absence of property rights can worsen the environmental market failures of **both** pollution **and** the rapid depletion of natural resources.

[9 marks]

O 8 Extract F (lines 9–10) states 'Some major UK businesses appear happier with permit trading than with alternative policies such as quotas on emissions or the taxation of fuel'.

Using the data in the extracts and your knowledge of economics, evaluate the possible impact on UK businesses of policies to reduce pollution.

[25 marks]

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Section B

Answer one essay from this section.

Each essay carries 40 marks.

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Essay 1

In August 2013, the UK government argued that there needed to be greater competition in energy markets in the UK.

0 9 Explain why a lack of competition is likely to lead to allocative and productive inefficiency in markets such as the market for energy.

[15 marks]

Evaluate the view that if markets can be made more contestable there is no need for further government intervention.

[25 marks]

or

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Essay 2

The law of diminishing returns is an economic principle which will inevitably affect firms in the short run, whereas it is not always possible for firms to achieve economies of scale.

1 1 Explain how a firm's costs of production are affected by the law of diminishing returns in the short run and how they may be affected by economies of scale in the long run.

[15 marks]

1 2 Evaluate the view that firms will always try to minimise their costs and maximise their revenues.

[25 marks]

or

Essay 3

Over the past 35 years, successive governments have reduced taxes on income whilst increasing taxes on spending, such as excise duties and Value Added Tax (VAT).

Distinguish between equity and equality **and** explain the effects of this government policy on the distribution of income.

[15 marks]

Assess the economic costs **and** benefits of government action which results in greater inequality in the distribution of income and wealth in the UK.

[25 marks]

END OF QUESTIONS

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